

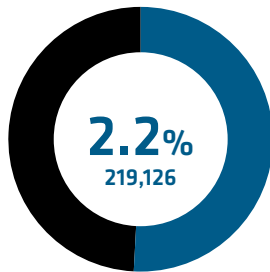


# Diaspora engagement mapping PAPUA NEW GUINEA

## Facts & figures

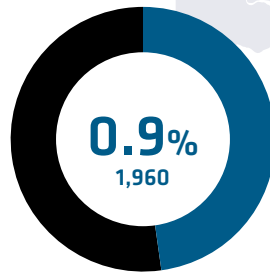
### Emigration

% of emigrants in total population



♂ 51%  
♀ 49%

% of which in the EU



♂ 47.9%  
♀ 52.1%



Remittances as a share of GDP: **0.0%**  
Remittances inflow (USD million): **2**



### Top countries of destination

|                 |       |
|-----------------|-------|
| United Kingdom  | 1,536 |
| New Zealand     | 1,438 |
| Solomon Islands | 552   |
| Canada          | 249   |
| Switzerland     | 244   |



### Political rights



Dual citizenship<sup>1</sup>



Right to vote in national elections for citizens residing abroad<sup>2</sup>



Voting from abroad:<sup>3</sup>

By post



Terminology: "Papua New Guineans living abroad" is the term generally used in official government communications, although the term "diaspora" is used in certain policy documents.

**Papua New Guinea does not have a diaspora engagement policy.**

1 The PNG government amended the Citizenship Act in 2016, granting its citizens the ability to apply for dual citizenship with a limited number of countries: Australia, Fiji, Germany, New Zealand, Samoa, United Kingdom, United States, and Vanuatu. See [http://www.parliament.gov.pg/uploads/acts/16A\\_42.pdf](http://www.parliament.gov.pg/uploads/acts/16A_42.pdf) and <http://www.pnghighcomm.org.uk/consular-services/dual-citizenship/>.

2 Government of Papua New Guinea, Organic Law on National and Local-level Government Elections, Section 98 [http://www.paclii.org/pg/legis/consol\\_act/olonatge519/](http://www.paclii.org/pg/legis/consol_act/olonatge519/)

3 The Commonwealth, Papua New Guinea National Election, June-July 2017, <https://thecommonwealth.org/sites/default/files/inline/PNG%20COG%20Report%20FINAL.pdf>

## Overview of the policy and legislative framework



- 2010** ● The **Papua New Guinea Development Strategic Plan 2010-2030** includes facilitating stronger links with the Papua New Guinean diaspora abroad among its strategic objectives, especially through dual citizenship or permanent residency status. The strategic plan establishes a link between this objective and the country's ability to tap into its human and financial capital.
- 2020** ● The **Papua New Guinea-Australia Comprehensive Strategic and Economic Partnership** provides an overarching framework for deepening bilateral cooperation with Australia and is underpinned by a commitment to achieving concrete outcomes by 2030. The partnership recognises the mutual benefits of improved labour mobility for both countries and commits to increasing the number of Papua New Guineans participating in the Pacific Labour Scheme and Seasonal Worker Programme in Australia in the future.

### » Trends and achievements

With a diaspora estimated at only 30,000 people of a population of almost 9 million, little importance has been given to issues of diaspora engagement in Papua New Guinea since the country became independent. Although the government has historically had very few institutionalised relations with its diaspora, in the last decade it has started to increase efforts in the field of diaspora engagement. The government amended the Citizenship Act in 2016 to allow dual citizenship with Australia, thus securing the rights of the diaspora in Papua New Guinea (in particular those linked to land ownership) and facilitating the return of the diaspora to the country.<sup>4</sup> The government is also keen on developing a database of its diaspora abroad, and the High Commission of Papua New Guinea in Canberra has invited the diaspora to share information about Papua New Guinean groups and associations active in Australia.<sup>5</sup> Similar initiatives were put in place by the Papua New Guinea High Commission in London, which published a 'Registration form for friends of PNG' for persons interested in being involved and in maintaining contact with the PNG community in the country.

During the last decade, the government has made it a priority to encourage its citizens to work abroad, and to benefit in particular from the opportunities offered by regional mobility mechanisms such as the Seasonal Worker Programme (SWP) and Pacific Labour Scheme (PLS) in Australia, or the Recognised Seasonal Employer scheme (RSE) in New Zealand. Papua New Guinea is participating in the three labour migration schemes,<sup>6</sup> and in 2019 the government established a PNG Labour Mobility Unit (LMU) with the objective of increasing the number of workers sent to Australia and New Zealand each year. The government also supported its diaspora when it expressed its frustrations over an Australian visa policy that was perceived to be too restrictive, echoing the demands of the diaspora during an official visit of the Australian government in 2013.<sup>7</sup>

Finally, the government is actively seeking to promote Papua New Guinea as an investment destination for Australian companies,<sup>8</sup> and it has included potential investors from the Papua New Guinean diaspora in Australia in its promotional efforts.<sup>9</sup> The government has also recently announced its objective to encourage the flow of remittances into the national economy, with the stated aim of receiving more remittances from workers abroad than development aid.<sup>10</sup>

4 See <https://ica.gov.pg/press-releases/2013/constitutional-amendments-to-allow-dual-citizenship> and <https://www.state.gov/reports/2020-investment-climate-statements/papua-new-guinea/>

5 High Commission of Papua New Guinea in Canberra, 'PNG Citizens' <https://pngcanberra.org/png-citizens/>

6 See <https://www.immigration.govt.nz/about-us/research-and-statistics/research-reports/recognised-seasonal-employer-rse-scheme> and <https://www.employment.gov.au/participating-countries-and-contact-points>

7 ABC News, 'PNG PM calls for easier Australian visa access', <https://www.abc.net.au/news/2013-05-10/png-pm-criticises-australia-over-visas/4680944>

8 See <https://www.pm.gov.au/media/press-conference-hon-james-marape-mp-prime-minister-papua-new-guinea> and <https://ap-news.com/article/4cf7ddb14f9b4258a5122b29edb2ddfa>

9 Devpolicyblog, 'Flying the PNG flag in Canberra', <https://devpolicy.org/flying-the-png-flag-in-australia-20180724/>

10 PNG Labour Mobility Unit, <https://www.pngworkers.org/png-lmu>

## Obstacles



- **Limited services to the diaspora:** The low prioritisation of diaspora engagement by the government of Papua New Guinea results in very few services and little information available to the diaspora. For instance, passports of Papua New Guineans living abroad cannot be renewed at diplomatic missions; documents about to expire must therefore be sent to the PNG Immigration and Citizenship Authority in Port Moresby.<sup>11</sup>
- **Lack of policy and institutional framework:** No policy or strategy on diaspora engagement has been developed in Papua New Guinea, and there is currently no government institution with a specific mandate on diaspora affairs.
- **Poverty and lack of opportunities:** High poverty and unemployment rates in Papua New Guinea form an obstacle to diaspora engagement and return of skilled Papua New Guineans.

## SPOTLIGHT: effective practices



### PNG Labour Mobility Unit

Through its new website, the Labour Mobility Unit provides information to potential seasonal workers on how to apply to seasonal labour schemes in Australia and New Zealand, as well as details of current recruitment processes in each of the country's provincial administrations, which are responsible for selecting and recruiting workers. Final approvals are given by the government through the Labour Mobility Unit, with the objective to send 8,000 workers to Australia and New Zealand each year.

LABOUR MOBILITY

### Prime Minister James Marape's visits to the diaspora<sup>12</sup>

In recent years, visits by the Prime Minister James Marape to Australia and New Zealand provided opportunities for government authorities and business groups to connect with the Papua New Guinean diaspora. During a visit to Canberra in 2019, PM Marape encouraged the Papua New Guinean diaspora to apply for dual citizenship under the 2016 Citizenship Act, and invited Papua New Guineans living abroad to engage back home.<sup>13</sup>

NETWORKING

### @Pasifikavisuals

Instagram page '@Pasifikavisuals' is curated by Wap-hill Imbun, a Papua New Guinean- Australian. It offers visuals and stories that reflect the diversity of Pacific people to promote the culture, including among Papua New Guineans abroad and other Pacific islanders.

CULTURE

<sup>11</sup> Papua New Guinea High Commission in London, 'Revalidation of Passports', <http://www.pnghighcomm.org.uk/consular-services/revalidation-passports/>

<sup>12</sup> Theinterpreter, 'Marape's blueprint for change in a fast vanishing honeymoon',

<sup>13</sup> Devpolicyblog, 'Flying the PNG flag in Canberra', <https://devpolicy.org/flying-the-png-flag-in-australia-20180724/>

## Annex:

# List of Actors

### Diaspora related institutions

- **At regional level**

#### **Pacific Community (SPC)**

Papua New Guinea is a member of the Pacific Community, an international development organisation that focuses on scientific and technical expertise. SPC's Social Development Programme is involved in managing the Festival of Pacific Arts (FESTPAC), which was created in 1972 as a tool for preserving Pacific culture.

#### **Pacific Islands Forum**

Papua New Guinea is a member of the Pacific Islands Forum, an inter-governmental organisation that seeks to foster cooperation between countries and territories of the Pacific Ocean. Its work covers migration issues, as the forum has organised regional meetings on climate change and migration, as well as workshops between immigration officials from the region.

#### **Pacific Immigration Development Community (PIDC)**

Papua New Guinea is a member of the PIDC (known as the Pacific Immigration Director's Conference until 2018). PIDC is a regional consultative process that gathers official immigration agencies of the Pacific region to enable the heads of the participating states' immigration agencies to discuss issues of mutual interest and foster cooperation. Other objectives of PIDC include modernising national immigration legal frameworks in the region.

#### **Melanesian Spearhead Group (MSG)**

The Melanesian Spearhead Group is an intergovernmental organisation composed of the four Melanesian countries of Fiji, Papua New Guinea, Solomon Islands and Vanuatu. The MSG requested a technical intervention from the International Organisation for Migration (IOM) through its ACP-EU Migration Action Programme, and is currently working on the development of a Remittances Policy, which has yet to be finalised.<sup>14</sup>

#### **International Labour Organisation (ILO)**

Papua New Guinea became a member of the ILO in 1976, a year after it gained independence. With financial support from the Australian Department of Foreign Affairs and Trade, the ILO worked with Papua New Guinea to implement the programme "Strengthening Labour Migration Management in Papua New Guinea and Nauru in the context of the Australia Seasonal Worker Program" from 2013 to 2014. The programme was designed to help the governments of Papua New Guinea and Nauru to prepare workers better for their departure abroad and upon their return.<sup>15</sup>

<sup>14</sup> Melanesian Spearhead Group, Melanesian Tok issue 10, <https://www.msgsec.info/wp-content/uploads/newsletter/Melanesian-Tok-Issue-10-Jan-Apr-2020.pdf>

<sup>15</sup> ILO in Asia and the Pacific, 'Seasonal work brings year-round benefits', [https://www.ilo.org/asia/media-centre/articles/WCMS\\_241674/lang--en/index.htm](https://www.ilo.org/asia/media-centre/articles/WCMS_241674/lang--en/index.htm)



- **National institutions**

- At sub-ministerial level

### **PNG Labour Mobility Unit 2019**

The PNG Labour Mobility Unit operates as an independent unit within the Department of Treasury. Its objective is to sharpen the focus on labour mobility as a source of jobs and revenue for Papua New Guinea citizens, and it is responsible for facilitating Papua New Guinea's participation to the Seasonal Worker Programme and Pacific Labour Scheme in Australia, as well as the Recognised Seasonal Employer scheme in New Zealand.

### **Immigration and Citizenship Authority (ICA)**

The ICA is responsible for managing Papua New Guinea's borders in relation to the movement of persons into and out of the country. Its mandate includes issuing and renewing passports for Papua New Guinean citizens.

### **Diplomatic missions of Papua New Guinea abroad**

Diplomatic missions provide diplomatic, consular, and visa services, in addition to information on tourism, investment, trade and commerce opportunities in Papua New Guinea. They are also involved in data collection initiatives on behalf of the government.

### **Department of National Planning and Monitoring (DNPM)**

The role of DNPM is to lead, plan, coordinate and facilitate appropriate national and international initiatives that address and promote equitable and sustainable development of Papua New Guinea. It elaborated the Papua New Guinea Development Strategic Plan 2010-2030.

## **Diaspora organisations in Europe**



### **Wantok Support Charity 2011 UK**

- ☑ **Integration activities**
- ☑ **Development activities**

The Wantok Support Charity is a UK-based charity, founded by Papua New Guinean nationals living in the UK, whose mission is to improve the lives of the citizens of Papua New Guinea. Additionally, they provide support services for individuals and families who have settled in the UK. Services include healthcare, education, and environmental issues.

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November 2020  
Updated September 2022

Implemented by



Funded by  
the European Union

