

Diaspora engagement mapping PALESTINE¹

Facts & figures

Political rights



Dual citizenship²

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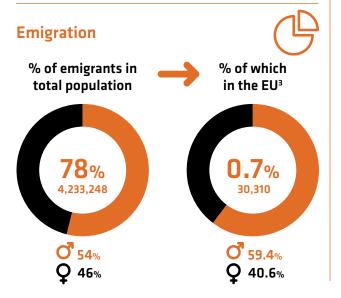
Voting from abroad



Remittances



Remittances as a share of GDP: -Remittances inflow (USD million): -



Data disclaimer

As diaspora definitions vary widely, we have chosen to use comparable data on emigration as a proxy. This does not include all who consider themselves diaspora and is not necessarily aligned with national definitions of diaspora. Emigration data comes from UNDESA (2024) and remittances from the World Bank (2023).

Top countries of destination



 Jordan
 2,379,525

 Syrian Arab Republic
 615,119

 Lebanon
 490,636

 Libya
 322,909

 Saudi Arabia
 131,779

- 1 This designation shall not be construed as a recognition of a State of Palestine and is without prejudice to the individual positions of EU Member States on this issue.
- 2 The PNA is not equipped with a formal nationality law, leaving the question open from a legal perspective. In practice, multiple citizenship is permissible for West Bank and Gaza residents. See Qafisheh, 'Who has the Right to Become a Palestinian Citizen? An International Law Analysis'.
- 3 This number is in all likelihood a significant underestimation. For example, this figure does not include Palestinians living in Germany which by many accounts, hosts the largest diaspora community in Europe. Because Palestine is not recognised as a state in many receiving countries, Palestinians are not accounted as such in migration data sources. Instead, they often registered under various nationalities depending on their status and/or travel documentation provided upon entry. See Koch & Ragab, "Mapping and Study of the Palestinian Diaspora in Germany", 2018, Maastricht Graduate School of Governance.

Overview of the policy and legislative framework

2016

National Policy Agenda 2017-2022:4 Policy priority number three, "One Land, One People", recalls that most Palestinians currently live outside Palestine's borders and that a significant portion of them are registered as refugees. In light of these realities, the Agenda advocates for improving service delivery to displaced populations in neighbouring countries (mainly via humanitarian and socio-economic assistance) and providing opportunities for expatriates to participate in the statebuilding process via "investment, financial assistance, expertise or advocacy".

2021 2023

National Development Plan: 5The National Development Plan (NDP) for Palestine explicitly addresses the Palestinian diaspora in several instances, highlighting the importance of unity, engagement, and collaboration with Palestinians both inside and outside Palestine. It emphasises the need to build a Palestinian society with indivisible unity, encompassing both homeland residents and those in the diaspora. The document recognises the resilience and cohesion of the Palestinian people, expressing a vision of unity across geographical boundaries. Policies within the NDP underscore strengthening ties between Palestinians inside and outside Palestine, expanding their contributions to statebuilding and independence. Additionally, the plan emphasises collaboration with host countries and international organisations to enhance services for Palestinian refugees until the realisation of their right of return. Overall, the NDP recognises and values the role of the diaspora in contributing to state-building, independence, and international participation.



Trends

Since the outbreak of war in October 2023, diaspora engagement has focused on humanitarian relief and advocacy by the diaspora in their countries of residence. Humanitarian relief is mobilised by public, private and civil society actors alike, often in coordination with individuals, communities and organisations in the diaspora. Diaspora demonstrate new modes of transnational collectivism, with youth-led movements connecting predominantly digitally and demonstrating dynamic, multi-faceted forms of action from in-person protest to resistance through art and storytelling, tracking arms shipments and more.

The Palestinian diaspora was mainly generated by the 1948 and 1967 Arab-Israeli conflicts. The fate of displaced populations, and the "right to return" issue, constitute a cornerstone of Palestinian foreign affairs as well as a pillar of its national identity.⁷ However, the ongoing occupation and limited progress in state-building has impeded the state's capacity to articulate meaningful engagement strategies and frameworks, despite the existence of active communitybased networks.8 In the meantime, the diaspora's gradual insertion into global economic circuits - in North America, Europe and Gulf countries - has generated substantial remittance inflows (Palestine is the largest recipient of remittance as a percentage of GDP in the region), highlighting the potential and attractiveness of diaspora engagement as a subject for policymakers.9 In this sense, the government is becoming acquainted with diaspora issues in line with objectives outlined in the National Policy Agenda. For instance an inter-institutional committee has been set up to foster in-depth discussions with various actors involved (Ministries, CSOs, private sector). The committee seeks to identify current shortcomings in diaspora policy and examine ways to both increase engagement and better respond to expatriates' needs; priorities include streamlining investment towards crucial domestic development projects, but also promoting positive public opinion on Palestinian statehood in receiving countries.

^{4 2017-22} National Policy Agenda: Putting Citizens First, State of Palestine, December 2016.

⁵ https://www.palgov.ps/en/article/296/Public-Policies-2021-2023

⁶ https://www.dazed.me/dazed-mena-100/palestinian-youth-movement-the-catalyst-mobilising-a-diaspora

^{7 &}quot;The Ghosts of Palestine's Diaspora" This Week in Palestine, 2016.

⁸ Labadi Taher, "The Palestinian diaspora and the state-building process", Arab Reform Initiative, 2018.

⁹ Saad Ayhab "The Impact of Remittances on Key Macroeconomic Variables: The Case of Palestine", Palestine Economic Research Institute, 2015.

PALESTINE

APITAL

Obstacles

- **Uncertain political environment:** The occupation of the West Bank and the associated political uncertainty is a major obstacle to the development of more robust ties with the diaspora. While many diaspora members are prevented outright from entering Palestine, the burden of economic restrictions (constrained mobility inside the West Bank, lack of access to major resources) has a negative impact on business climate thereby crippling investor's confidence¹⁰.
- Focus on livelihoods assistance: Vast portions of Palestinian expatriates are three-generation-old displaced populations, registered as refugees under the terms of the United Nations Relief and Works Agency for Palestine Refugees in the Near East (UNRWA). Scarce economic opportunities and instability in main destination countries (Lebanon, Syria, Jordan) have made these populations particularly vulnerable. For this reason, Palestine's relationship with its diaspora is traditionally geared towards providing essential services such as humanitarian or livelihood assistance.
- **Identifying the diaspora community:** The highly segmented nature and unique trajectory of the Palestinian diaspora particularly in terms of geographic distribution, legal status and financial resources challenges conventional understandings of 'diaspora' and/or strategies of engagement. For instance, many Palestinians abroad are not registered as Palestinian citizens, making it difficult for central institutions to locate them and interact meaningfully. This reality has a fundamentally impact on any potential engagement strategy(ies).
- **Lack of coordination:** The Palestinian diaspora is a profoundly heterogeneous and segmented body. The fragmentation of the diaspora and the lack of a network that could connect Palestinian associations in order to coordinate efforts impedes diaspora engagement on both sides.
- **Remittance channels:** Most incoming remittances are sent by 'commuting' Palestinian workers in Israel. In addition to being a source of instability for many remittance-dependent households, the political deadlock forbids the emergence of favourable transfer facilities and of therefore a potentially more significant income stream for Palestine.

SPOTLIGHT: effective practices

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<u>Transfer of Capital through Expatriate Knowledge</u> (TOKTEN UNDP) 1994 - present

The TOKTEN project, implemented by UNDP, deploys 'highly qualified' professionals from the diaspora to serve as short-term volunteers in various Palestinian institutions. Running since 1994 in the West Bank and Gaza, this initiative illustrates how a skilled expatriate workforce can contribute decisively through sectoral interventions – primarily in education, health and information technology – to institution-building processes in a challenging context while fostering a sense of national affinity. Following the outbreak of war in October 2023, with growing interest from the diaspora to support Gaza's humanitarian, recovery and reconstruction needs, UNDP in cooperation with the Ministry of Planning and International Cooperation, created a platform within the TOKTEN project. The Global Volunteers for Supporting Palestine seeks to deploy 'highly qualified' professionals from the diaspora to serve as short-term volunteers in various Palestinian public and private institutions, including academia and civil society.

ENTREPRENEURSHIP

Ramallah Diaspora Convention

The Ramallah convention, supported by the Ramallah city hall and private businesses, is an annual meeting bringing together diaspora connected with the city. It uses an extensive list of locally-organised diaspora meetings which have grown in popularity since the 1990s in particular among the community in the United States. The success of such initiatives reveals how migrants can, in some instances, favour affiliation with specific towns or villages over national connections.

Palestinian Market Development Program (PMDP) 2014-2018

This initiative, funded by UK Aid and the EU, was designed to support job creation and sustainable economic development in Palestine. It provided Palestinian SMEs with technical and financial support in the form of grants to scale up local businesses and drive their integration into global value chains. As part of its activities, PMDP organised various diaspora working-groups to explore trade and investment linkages and facilitated connections between expatriate investors and local businesses.

Annex:

List of Actors



Diaspora related institutions

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At regional level

United Nation's Relief and Works Agency for Palestine Refugees in the Near East 1949

Established in 1949, the agency provides assistance and protection to Palestinian refugees throughout the Middle East (Syria, Lebanon, Jordan). It is committed to the development and welfare of displaced Palestinian people in the absence of a permanent solution to "the Palestinian refugee problem."

United Nations Development Programme/Programme of Assistance to the Palestinian People 1978

The UNDP Programme of Assistance to the Palestinian people focuses on delivering multi-sectoral assistance to the West Bank and Gaza in line with the Sustainable Development Goals. It has implemented several initiatives revolving around diaspora engagement in the Palestinian context.

- National institutions
 - At ministerial level

Ministry of Foreign Affairs and Expatriates (MOFAE)

The MOFAE ensures Palestinian visibility and liaison with the expatriate community through a network of diplomatic representations and missions. The representations ensure bilateral relationships while providing essential administrative services and cultural promotion for Palestinian communities.

Palestine Liberation Organization (PLO) expatriates department (PEAD) 2007

The PLO expatriates department is a branch of the PLO aiming to foster connections with the expatriate community. Established in 2008, it focuses on identifying and forging links with Palestinian communities outside the Arab world.

PLO's Refugee Affairs Department (DoRA) 199612

The Department of Refugee Affairs is responsible for the refugee portfolio and refugee affairs within the PLO. It also works on the issue of the right of return of Palestinian refugees.¹³

¹² https://www.crisisgroup.org/middle-east-north-africa/eastern-mediterranean/israelpalestine/bringing-back-palestinian-refugee-question

¹³ https://www.badil.org/en/publication/periodicals/al-majdal/item/741-the-plo-and-the-right-of-return-interview-with-the-plo-department-for-refugee-affairs.html

Ministry of Interior and Migration Technical Team (MTT) 2017

The MTT is an inter-institutional body encompassing several agencies and ministries promoting concertation and coordination in the development of migration policy. Chaired by the Ministry of Interior, it builds upon effective exchange and evidence to address and advise on various emerging migration priorities.

Palestinian Investment Promotion Agency (PIPA) 1998

PIPA provides a 'one-stop-shop' for helping potential investors set up investment projects in Palestine. It plays a key role in attracting Foreign Direct Investment (FDI) by informing potential investors on Palestinian market opportunities, the tax system and financial regulations. In this sense, it is an essential interlocutor for all investment decisions coming from abroad.

The Palestinian International Cooperation Agency (PICA) 2016

The Palestinian International Cooperation Agency (PICA), established by a presidential decree, is the main public diplomacy tool of the State of Palestine and works as a national coordinator for South-South and North-South Cooperation. PICA draws upon the potential of the Palestinian diaspora to mobilise financial and technical contributions to PICA-supported projects and to contribute to the local development process in the form of Public Private Partnerships.

Diaspora organisations in Europe

<u>Deutsch-Palästinensische Gesellschaft e.V</u> (DPG) [Palestinian Association in Germany] 1986 Germany

Read more about diaspora organisations in "Starting guide: What is a diaspora organisation"

Integration activities

The association is Germany's biggest Palestinian organisation and serves as an umbrella for various Palestine-related entities. Its stated mission is to advance human rights for all Palestinians, inform the German public on the situation in the Palestinian territories and support the building of a democratic state in Palestine.

Palästinensische Gemeinde Deutschland [Palestinian Community in Germany]

☑ Development activities

Integration activities

Beyond promoting Palestinian integration in German society, the "Gemeinde" (community) actively supports development in the Palestinian territories by collecting funds or organising youth exchange.

Palästinensisch-Österreichischen Gesellschaft (PÖG) [Palestinian Association in Austria, PAA) 1988 Austria

Integration activities

PÖG primarily intends to foster the integration of Palestinians in Austrian society by organising cultural events, integration counselling and support to newcomers

PalMed Europe 2007 Denmark, France, Germany, Italy, Netherlands, Sweden (plus other non-EU)

Development activities

Integration activities

PalMed is a profession-based diaspora organisation dedicated to supporting and strengthening links between Palestinian doctors and pharmacists practising in Europe. Born out of PalMed Germany, it also helps professionals to participate in humanitarian work in Palestine.

PalTech Europe 2013, several EU countries

Development activities

✓ Integration activities

Similarly to PalMed, PalTech Europe is a professional institution bringing together Palestinian engineers based in Europe around common projects, such as boosting business development and ties with Palestine.

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